# Project Plan Tax Incremental District No. 2 in the TOWN OF FREEDOM, WISCONSIN



## The Crossroads of The Fox Valley

May 30, 2017

Organizational Joint Review Board Meeting Held	June 5, 2	2017
Public Hearing Held	June 21, 2	2017
Adopted by Planning Commission	June 21, 2	2017
Adopted by Town Board	July 12, 2	2017
Approved by Joint Review Board	July 26. 2	2017

### Prepared by:



Robert W. Baird & Co. Public Finance 777 E. Wisconsin Ave. Milwaukee, WI 53202 800.792.2473

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#### **Town of Freedom Officials**

#### **Town Board**

Steve Lowney Chairperson

Tim Maass Supervisor – At Large
Dave Rickert Supervisor – At Large
Robert Schuh Supervisor – At Large
Kevin Schuh Supervisor – At Large

#### **Town Staff**

Barbara Seegers Town Clerk/Treasurer

Steven Brueggeman, PE Director of Engineering, Planning, & Public Works

#### **Planning Commission**

Tim Maass, Chairperson Henry McKenna
Ron Mashlan Dan Reinke
Chris Evers Mark Dollevoet

#### **Joint Review Board**

Steve Lowney Town Representative
Brian Massey Outagamie County
Faith Schiedermayer Fox Valley Technical College

Tom Harke Freedom School District

Jim VerVoort Public Member

#### **Introduction and Description of District**

The Town of Freedom, Wisconsin is a growing community that includes both rural and urban settings. The population of Freedom has continued to grow at a rate of 9% from 1990 to its present population of 5,942. The Town is located in Outagamie County and is located between Green Bay and Appleton. The Town has one state highway, Highway 55, and four county highways that run through the township. The local school system is shared with four surrounding townships. The Town also has recreational facilities within its borders that consist of a sports complex located at the VFW Park and two golf courses, the semi-private Fox Valley Golf Club and Irish Waters. The Town is a great place to play and live and offers residents and visitors a sense of hometown hospitality. The Town provides a full range of services such as police and fire protection, planning and zoning, sanitary district, and public works. These amenities allow the Town to flourish as a development area for residential, business, commercial retail, office, and industrial development.

The Town uses Tax Incremental Financing ("TIF") as a successful economic development programming tool by providing public improvements to encourage and promote industrial, commercial and residential development. The goal is to increase the tax base, to provide for and preserve employment opportunities within the Town, and to create and enhance tourism opportunities with the area and region. The Town works with developers and property owners to provide infrastructure improvements and incentives for development. Town owned property improvements will be financed by TIF increments.

Tax Incremental District No. 2 (the "TID") is being created by the Town under the authority provided by Wisconsin Statutes 60.23(32) and 66.1105. The TID is being created as an "Industrial Use District" development where 100 percent of the land within the TID is suitable for industrial uses. The Town of Freedom currently has a shortage of industrial use suitable lots and the creation of the TID allows the town a cost-effective mechanism to provide the lots and associated infrastructure. The maximum life of the TID is 20 years from the date of adoption of the Creation Resolution by the Town board and can be extended an additional 3 years with Joint Review Board approval. The Town anticipates all project cost expenditures identified in the project plan of approximately \$2,283,530 are expected to be paid within 90% of the TID's maximum life.

As a result of the creation of this TID, the Town projects that additional land and improvements value (incremental value) of approximately \$9,060,000 will be created as a result of new development. This additional value will be a result of the improvements made and projects undertaken with the TID.

Maps depicting the boundaries and existing uses and conditions of the TID are found in the respective mapping sections of this project plan.

#### **Summary of Findings**

As required by s.66.1105 Wis. Stats., and as documented in this Project Plan and the exhibits contained and referenced herein, the following findings are made:

- 1. That "but for" the creation of this TID, the development projected as detailed in this Project Plan: 1) would not occur; or 2) would not occur in the manner, at the values, or within the timeframe desired by the Town. In making this determination, the Town has considered the following information:
  - Development within the TID has not occurred at the pace anticipated by the Town. Infrastructure and other development related expenses are not likely to be borne exclusively by private developers; therefore, the Town has concluded that public investment will be required to fully achieve the Town's objectives for these areas.
  - To achieve its objectives, the Town has determined that it must take an active role in encouraging development by making appropriate public expenditures in the area. Without the availability of tax increment financing, these expenditures are unlikely to be made. Enhancement of these areas will complement existing venues in the area, promote housing, additional tourism, and benefit, not only the Town, but all overlapping taxing jurisdictions, adjacent communities, and the region. Accordingly, the costs to implement the needed projects and programs are appropriately funded through tax increment financing.
  - In order to make certain areas included within the TID suitable for development, the Town will need to make a substantial investment to pay for the costs of some or all of the projects listed in the project plan. Due to the public investment that is required, the Town has determined that development of the area will not occur at the pace or levels desired solely as a result of private investment.
- 2. The economic benefits of the Tax Incremental District, as measured by increased housing and property values, business and personal income, and employment, are sufficient to

compensate for the cost of the improvements. In making this determination, the Town has considered the following information:

- As demonstrated in the Economic Feasibility Section of this Project Plan, the tax increments projected to be collected and the debt issuance will be more than sufficient to pay for the proposed project costs. On this basis alone, the finding is supported.
- 3. The benefits of the proposal outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions.
  - Since the development expected to occur is unlikely to take place without the use of Tax Incremental Financing (see Finding #1) and since the TID will generate economic benefits that are more than sufficient to compensate for the cost of the improvements (see Finding #2), the Town reasonably concludes that the overall benefits of the TID outweigh the anticipated tax increments to be paid by the owners of property in the overlying taxing jurisdictions. It is further concluded that since the "but for" test is satisfied, there would, in fact, be no foregone tax increments to be paid in the event the TID is not created.
- 4. The improvements to be made within the TID are likely to significantly enhance the value of substantially all other real property in the TID.
- 5. The equalized value of taxable property of the TID does not exceed 12% of the total equalized value of taxable property within the Town.
- 6. The Project Plan for the TID is feasible and is in conformity with the master plan of the Town.
- 7. 0% of territory within the TID will be devoted to retail business.
- 8. The TID is being created by the Town as an Industrial Use District.

## **Map of Proposed District Boundary**

Current Map is reflective of the 07/5/2017 parcel list.



## **Map Showing Existing Uses and Conditions**

Current Maps are reflective of the 07/5/2017 parcel list.



**Preliminary Parcel List and Analysis -** Current list is reflective of the 07/5/2017 parcel list.

Tax Key	Valuation	Total	Use
		Acres	
0232-00	\$56,800	10.73	Agricultural
0232-01	\$22,000	1.00	Agricultural
0232-02	\$5,700	28.05	Agricultural
0399-00	\$9,058,800	35.75	Industrial
Total	\$9,143,300	75.53	

#### **Equalized Valuation Test**

2016 Equalized Valuation (TID IN)

The following calculations demonstrate that the Town is in compliance with s.66.1105(4)(gm)4.c. Wis. Stats., which requires that the equalized value of the taxable property in the proposed TID, plus the value increment of any existing Tax Incremental Districts, does not exceed 12% of the total equalized value of taxable property within the Town.

\$ 475,807,300

#### Valuation Test Compliance Calculation

Limit for 12% Test	\$	57,096,876			
Increment Value of Existing TIDs Projected Base Value of New TID Total Value Subject to Test	\$ \$ \$	1,915,000 <u>9,143,300</u> 11,058,300			
Compliance (\$11,058,300 < \$57,096,876)	Meets Requireme				

#### Statement of Kind, Number and Location of Proposed Projects

The Town expects to implement the following public project improvements in conjunction with this TID. Any costs including eligible administrative costs necessary or convenient to the creation of the district or directly or indirectly related to the public works and other projects are considered "project costs" and eligible to be paid with tax increment revenues of the TID.

IMPROVEMENT #1
MUNICIPAL INFRASTRUCTURE IMPROVEMENTS
LOCATION: TID DISTRICT AREA

TOTAL \$1,524,250

DESCRIPTION: Stripping of topsoil, sanitary sewer, storm sewer, watermain, grade & gravel, erosion control, pond, electric/gas service, and street lights.

IMPROVEMENT #2
ADMINISTRATIVE EXPENSES
LOCATION: TID DISTRCIT AREA

TOTAL: \$122,800

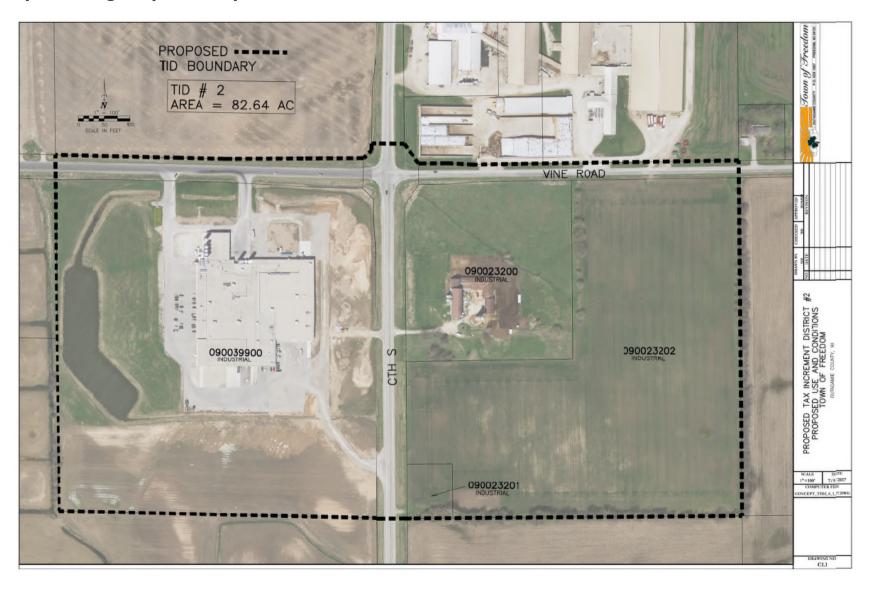
DESCRIPTION: Administrative fees; existing building removal, soil borings; permits; sanitary district review/inspection, televise sewers, surveying/platting, wetland investigation, engineering, design, contracting, and construction of town owned land.

IMPROVEMENT #3
LAND AQUITION EXPENSES
LOCATION: TID DISTRCIT AREA

TOTAL: \$636,480

DESCRIPTION: Land acquisition expenses; purchase of 39.8 acres of land suitable for the implementation of an industrial use subdivision.

## **Map Showing Proposed Improvements and Uses**



#### **Detailed List of Project Costs**

Municipal Infrastructure Improvements (2017-2019)	\$1,524,250
Administrative Expenses	\$122,800
Land Acquisition Expenses	\$636,480
Total	\$2,283,530

All costs are based on current prices and are preliminary estimates. The Town reserves the right to increase these costs to reflect inflationary increases and other uncontrollable circumstances between creation of the TID and the time of construction. The Town also reserves the right to increase certain project costs to the extent others are reduced or not implemented, without amending the Plan. Total project costs shall not exceed \$2.6 million. The tax increment allocation is preliminary and is subject to adjustment based upon the implementation of the Plan.

This Plan is not meant to be a budget nor an appropriation of funds for specific projects, but a framework within which to manage projects. All costs included in the Plan are estimates based on best information available. The Town retains the right to delete projects or change the scope and/or timing of projects implemented as they are individually authorized by the Town Board, without amending the Plan.

The Plan authorizes the expenditure of funds for project costs within a 1/2 mile radius of the TID boundary.

#### **Economic Feasibility**

The information and exhibits contained within this project plan demonstrate that the proposed TID is economically feasible insofar as:

- The Town has available to it the means to secure the necessary financing required to accomplish the projects contained within this Plan.
   A listing of "Method of Financing and Timing of When Costs are to be Incurred" follows.
- The development anticipated to occur as a result of the implementation of this Plan will generate sufficient tax increments to pay for the cost of

the projects. This Plan identifies the following: 1) the development expected to occur, 2) a projection of tax increments to be collected resulting from that development and other economic growth within the TID, and 3) a cash flow model demonstrating that the projected tax increment collections and all other revenues available such as debt issuance will be sufficient to pay all Project Costs.

In order to evaluate the economic feasibility of TID#2 it is necessary to project the amount of tax revenue that can be reasonably generated over the legal life of the TID. Included in Exhibit A is a proforma analysis of TID#2. The proforma analyzes expenses based on project plan costs of TID#2 against projected TID revenue. Tax revenue is conservatively estimated. Cash received from future TID#2 tax increments will be used to fund projects costs and implementation of this Plan will also require that the Town issue debt obligations to provide direct or indirect financing for the Projects to be undertaken. In 2038, the final year of revenue collection for the TID, it is projected to have repaid all expenditures and is left with a positive surplus balance.

#### Method of Financing and Timing of When Costs are to be Incurred

The Town plans to fund project costs with cash received from future TID#2 tax increments. Implementation of this Plan will also require that the Town issue obligations to provide direct or indirect financing for the Projects to be undertaken. The following is a list of the types of obligations the Town may choose to utilize.

#### General Obligation (G.O.) Bonds or Notes

The Town may issue G.O. Bonds or Notes to finance the cost of Projects included within this Plan. Wisconsin Statutes limit the principal amount of G.O. and State Trust Fund Loan debt that a community may have outstanding at any point in time to an amount not greater than five-percent of its total equalized value (including increment values).

#### Board of Commissioners of Public Lands State Trust Fund Loans

The Town may issue State Trust Fund Loans to finance the cost of Projects included within this Plan. Wisconsin Statutes limit the principal amount of State Trust Fund Loan and GO debt that a community may have outstanding at any point in time to an amount not greater than five-percent of its total equalized value (including increment values).

Note Anticipation Notes (NAN)

The Town may issue NAN's to finance in the interim the cost of Projects included within the Plan. This financing will give the Town time to ensure projects are complete and/or applicable revenues are in place to support long-term bonds.

The actual amount of debt issuance will be determined by the Town at its convenience and as dictated by the nature of the projects as they are implemented.

Developer Incentives may be provided in the form of "Developer Funded Grants." A percentage of the incremental development may be paid to the developer to incentivize the development. The Town anticipates providing developer incentives ranging from 0 – 20% of the incremental value of the development. The incentive (if any) would be paid with available incremental tax revenue ranging from 0-50% annually. Developer incentives in the form of discounted lot prices, construction incentives, utility infrastructure incentives and deferred assessment forgiveness incentives may also be provided. Any and all developer incentives shall be memorialized via a formal development agreement.

Developer agreements between the Town and property owners will be in place prior to making any public expenditure in direct support of development projects.

#### Plan Implementation

Projects identified will provide the necessary anticipated governmental services to the area, and appropriate inducements to encourage development of the area. The Town anticipates making total project expenditures of approximately \$2,283,530 to undertake the projects listed in this Project Plan. The Expenditure Period of this District is 15 years from the date of adoption of the Creation Resolution by the Town Board. The projects to be undertaken pursuant to this Project Plan are expected to be financed primarily with cash received in the form of tax increment collections, and debt proceeds.

The Town reserves the right to alter the implementation of this Plan to accomplish this objective. Interest rates projected are based on current market conditions. Municipal interest rates are subject to constantly changing market conditions. In addition, other factors such as the loss of tax-exempt status of municipal bonds or broadening the purpose of future tax-exempt bonds would affect market conditions. Actual interest expense will be determined once the methods of financing have been approved and securities or other obligations are issued.

If financing as outlined in this Plan proves unworkable, the Town reserves the right to use alternate financing solutions for the projects as they are implemented.

#### **Annexed Property**

There are no lands proposed for inclusion within the TID that were annexed by the Town on or after January 1, 2004.

#### **Proposed Changes in Zoning Ordinances**

The Town does anticipate that the TID will require a change in zoning ordinances to implement this project plan. Current zoning will change from Agricultural to Industrial Use District to facilitate more appropriate use classification and designation of the proposed development.

# Proposed Changes in Master Plan, Map, Building Codes and Town Ordinances

The Town does not anticipate that the TID will require any changes in the master plan, map, building codes, and Town ordinances to implement this project plan.

#### Relocation

The Town does not anticipate the need to relocate persons or businesses in conjunction with this Plan. In the event relocation or the acquisition of property by eminent domain becomes necessary at some time during the implementation period, the Town will follow applicable state statues as required in Wisconsin Statutes Chapter 32.

#### **Orderly Development of the Town**

Creation of the TID will enable the Town to undertake projects in furtherance of the stated objectives of its Comprehensive Plan and other planning documents. To this extent, creation of the TID promotes the orderly development of the Town.

#### **A List of Estimated Non-Project Costs**

Non-Project costs are public works projects that only partly benefit the TID or are not eligible to be paid with tax increment, or costs not eligible to be paid with Tax Incremental Financing funds. Examples would include:

• A public improvement made within the TID that also benefits property

outside the TID. That portion of the total project costs allocable to properties outside of the TID would be a non-project cost.

- A public improvement made outside the TID that only partially benefits property within the TID. That portion of the total project costs allocable to properties outside of the TID would be a non-project cost.
- Projects undertaken within the TID as part of the implementation of this Project Plan, the costs of which are paid fully or in part by impact fees, grants, special assessments, or revenues other than tax increments.

The Town does not anticipate any non-project costs for the TID.

#### **Town Attorney Opinion**

Exhibit B contains a signed opinion from the Town attorney advising whether the project plan amendment is complete and complies with Section 60.23 and 66.1105(4)(f) of the Wisconsin Statutes.

# EXHIBIT A CASH FLOW PROFORMA ANALYSIS

Assumptions	
Annual Inflation During Life of TID	0.00%
2016 Gross Tax Rate (per \$1000 Equalized Value)	\$18.27
Annual Adjustment to tax rate	0.00%
Investment rate	0.00%
Data above dashed line are actual	

Example New I	ssue	Example New Issue								
\$2,300,000		\$2,300,000								
Taxable Note Anticipa	tion Note	Taxable G.O. Refunding Bonds								
Dated October 1,	2017	Dated October 1, 2018								
Amount for Projects	2,300,000	Amount to Payoff NAN	\$2,300,000							
Capitalized Interest	-	Capitalized Interest	-							
Cost of Issuance (est.)	-	Cost of Issuance (est.)	-							
Rounding	-	Rounding	-							
Less: Reoffering Premiur	-	Less: Reoffering Premium	-							

									Less: Reoffering Premiur -	Less: Reofferi	ng Premiui	n	-							
	Background Data						Background Data Revenues					Expenditures					TID Status			
	(a)	( <b>b</b> ) Value	(c)	(d)	(e)	(f)	(g) Gross	(h) Land	(i) Net	(j)	(k)	(1)		(m)	(n)	(0)	(p)	( <b>q)</b> Year End	(r)	İ
	TIF District	of Exempt	Construction	TIF Increment	Tax	Tax	Land	Sales	Land	Total					Debt	Combined	Annual	Cumulative		ı
Year	Valuation	Computers	Increment	Over Base	Rate	Revenue	Sales	Discount	Sales	Revenues	Interest	Principal	Rates	Interest	Service	Expenditures	Balance	Balance	Cost Recovery	Year
	(January 1)	(December 31)	(1)						(2)		(Callable 4/1/2018)	(4/1)		(4/1 & 10/1)				(December 31)		ı
	Base Value										AVG=			AVG=						ı
	\$9,143,300										1.75%			3.00%						ı
																				ı
2017	\$9,143,300	\$0			\$18.27	\$0	\$285,442	(\$85,442)	\$200,000	\$200,000						\$0	\$200,000	\$200,000		2017
2018	\$9,143,300	\$0	\$460,000	\$460,000		\$0	\$285,442	(\$85,442)	\$200,000	\$200,000	\$40,250					\$0	\$200,000	\$400,000		2018
2019	\$9,603,300	\$0	\$1,880,000	\$2,340,000		\$0	\$285,442	(\$85,442)	\$200,000	\$200,000		\$125,000	3.00%	\$67,125	\$192,125	\$192,125	\$7,875	\$407,875		2019
2020	\$11,483,300	\$0	\$2,580,000	\$4,920,000		\$8,404	\$285,442	(\$85,442)	\$200,000	\$208,404		\$125,000	3.00%	\$63,375	\$188,375	\$188,375	\$20,029	\$427,904		2020
2021	\$14,063,300	\$0	\$920,000	\$5,840,000		\$42,752	\$285,442	(\$85,442)	\$200,000	\$242,752		\$130,000	3.00%	\$59,550	\$189,550	\$189,550	\$53,202	\$481,106		2021
2022	\$14,983,300	\$0	\$920,000	\$6,760,000		\$89,888	\$142,721	(\$42,721)	\$100,000	\$189,888		\$135,000	3.00%	\$55,575	\$190,575	\$190,575	(\$687)	\$480,419		2022
2023	\$15,903,300	\$0	\$920,000	\$7,680,000		\$106,697	\$142,721	(\$42,721)	\$100,000	\$206,697		\$140,000	3.00%	\$51,450	\$191,450	\$191,450	\$15,247	\$495,666		2023
2024	\$16,823,300	\$0	\$460,000	\$8,140,000		\$123,505	\$142,721	(\$42,721)	\$100,000	\$223,505		\$145,000	3.00%	\$47,175	\$192,175	\$192,175	\$31,330	\$526,996		2024
2025	\$17,283,300	\$0	\$460,000	\$8,600,000		\$140,314	\$142,721	(\$42,721)	\$100,000	\$240,314		\$150,000	3.00%	\$42,750	\$192,750	\$192,750	\$47,564	\$574,560		2025
2026	\$17,743,300	\$0	\$460,000	\$9,060,000		\$148,718	\$142,721	(\$42,721)	\$100,000	\$248,718		\$155,000	3.00%	\$38,175	\$193,175	\$193,175	\$55,543	\$630,103		2026
2027	\$18,203,300	\$0		\$9,060,000		\$157,122	\$142,721	(\$42,721)	\$100,000	\$257,122		\$155,000	3.00%	\$33,525	\$188,525	\$188,525	\$68,597	\$698,700		2027
2028	\$18,203,300	\$0		\$9,060,000		\$165,526				\$165,526		\$160,000	3.00%	\$28,800	\$188,800	\$188,800	(\$23,274)	\$675,426		2028
2029	\$18,203,300	\$0		\$9,060,000		\$165,526				\$165,526		\$165,000	3.00%	\$23,925	\$188,925	\$188,925	(\$23,399)	\$652,027		2029
2030	\$18,203,300	\$0 *0		\$9,060,000		\$165,526				\$165,526		\$170,000	3.00%	\$18,900	\$188,900	\$188,900	(\$23,374)	1 /	Expenditures Recovered	2030
2031 2032	\$18,203,300	\$0 *0		\$9,060,000		\$165,526				\$165,526 \$165,526		\$175,000	3.00% 3.00%	\$13,725	\$188,725	\$188,725 \$188,400	(\$23,199)	1 ,	Expenditures Recovered Expenditures Recovered	2031 2032
2032	\$18,203,300 \$18,203,300	\$0 \$0		\$9,060,000 \$9,060,000		\$165,526 \$165,526				\$165,526 \$165,526		\$180,000 \$190,000	3.00%	\$8,400 \$2,850	\$188,400 \$192,850	\$188,400	(\$22,874) (\$27,324)		Expenditures Recovered	2032
2033	\$18,203,300	\$0 \$0		\$9,060,000		\$165,526				\$165,526		\$150,000	3.00%	\$2,030	\$152,030	\$192,030	\$165,526		Expenditures Recovered	2033
2034	\$18,203,300	\$0 \$0		\$9,060,000		\$165,526				\$165,526						\$0 \$0	\$165,526		Expenditures Recovered	2034
2036	\$18,203,300	\$0 \$0		\$9,060,000		\$165,526				\$165,526						\$0 \$0	\$165,526		Expenditures Recovered	2036
2037	\$18,203,300	\$0		\$9,060,000		\$165,526				\$165,526						\$0	\$165,526	1 / /	Expenditures Recovered	2037
2038	ψ10,203,300	Ŷ0		45,000,000	Ψ10.27	\$165,526				\$165,526						\$0	\$165,526		Expenditures Recovered	2038
2000						<b>\$255,520</b>				<b>4133/320</b>						"	\$205,520	42/332/000		I
			\$9,060,000	•		\$2,638,188	\$2,283,536	(\$683,536)	\$1,600,000	\$4,238,188		\$2,300,000		\$555,300	\$2,855,300	\$2,855,300				ı
				•										,		,				ı
T 6 -	TID. Industrial																			

Type of TID: Industrial

Robert W. Baird & Co. Incorporated ("Baird") is not recommending any action to you. Baird is not acting as an advisor to you and does not owe you a fiduciary duty pursuant to Section 15B of the Securities Exchange Act of 1934. Baird is acting for its own interests. You should discuss the information contained herein with any and all internal or external advisors and experts you deem appropriate before acting on the information. Baird seeks to serve as an underwriter (or placement agent) on a future transaction and not as a financial advisor or municipal advisor. The primary role of an underwriter (or placement agent) is to purchase, or arrange for the placement of, securities in an arm's length commercial transaction with the issuer, and it has financial and other interests that differ from those of the issuer. The information provided is for discussion purposes only, in seeking to serve as underwriter (or placement agent). See "Important Disclosures" contained herein.

<sup>2017</sup> TID Inception (07/12/2017) TENTATIVE

<sup>2032</sup> Final Year to Incur TIF Related Costs

<sup>2037</sup> Maximum Legal Life of TID (20 Years)

<sup>(1)</sup> Increment per Town Estimates.

<sup>(2)</sup> Land Sales per Town Estimates.

# EXHIBIT B TOWN ATTORNEY OPINION



2501 East Enterprise Avenue P.O. Box 785 Appleton, WI 54912-0785 p 920.731.6631 f 920.734.0981

**Steven J. Frassetto** Steven-Frassetto@mennlaw.com

August 29, 2017

Town of Freedom Mr. Steve Lowney - Chairman W2004 CTH S Freedom, WI 54131

Re: Opinion of the Town Attorney
Tax Incremental District No. 2
Town of Freedom

Dear Mr. Lowney:

This opinion relates to the compliance of the proposed project plan for Tax Incremental District No. 2 – Town of Freedom, Outagamie County, Wisconsin, with the requirements of §60.23(32) and §66.1105(4)(f) and §66.1105(4)(h) of the Wisconsin Statutes.

I have examined the project plan and find that it is complete and complies in all respects with the requirements of §66.1105 of the Wisconsin Statutes, more specifically it contains the following information:

- 1) A statement as to how the creation or amendment of the Tax Incremental District promotes the orderly development of the Town.
- 2) A statement listing the kind, number and location of all proposed public works or improvements within the district or, to the extent provided by law, outside the district.
- 3) An economic feasibility study.
- 4) A detailed list of estimated project costs.
- 5) A description of the methods of financing all estimated project costs and the time when the costs or monetary obligations related thereto are to be incurred.
- 6) A map showing the existing uses and conditions of real property in the district.
- 7) A map showing proposed improvements and uses in the district.
- 8) Proposed changes in zoning ordinances, comprehensive plan, building codes and town ordinances.
- 9) A statement of the proposed method for the relocation of any persons displaced.

Very truly yours,

MENN LAW FIRM, LTD.

Steven J. Frassetto

lmc

# EXHIBIT C TID #2 BOUNDARY DESCRIPTION

Lands being located in the Southwest ¼ of the Southwest ¼ of Section 10 and including Lots 1 and 2 of Certified Survey Map 4723, the Northwest ¼ of the Northwest ¼ of Section 15 and including Lot 1 of Certified Survey Map 6604, the Northeast ¼ of the Northeast ¼ of Section 16, and the Southeast ¼ of the Southeast ¼ of Section 9, all in Township 22 North, Range 18 East, Town of Freedom, Outagamie County, Wisconsin, described as follows:

Beginning at the Northeast corner of the Southwest 1/4 of the Southwest 1/4 of said Section 10, also being the Northeast corner of Lot 2 of Certified Survey Map 4723; thence Southerly a distance of 2628 feet more or less, along the East line of the Southwest ¼ of the Southwest ¼ of Section 10 and Lot 2 of Certified Survey Map 4723, and also the East line of the Northwest ¼ of the Northwest ¼ of Section 15 and Lot 1 of Certified Survey Map 6604; thence Westerly a distance of 1367 feet more or less, along the South line of the Northwest 1/4 of the Northwest 1/4 of Section 15 and Lot 1 of Certified Survey Map 6604, and the South line of the Northeast ¼ of the Northeast ¼ to its intersection with the West right-of-way line of Vine Road; thence Northerly a distance of 1185 feet more or less along the West right-of-way line of Vine Road, to its intersection with the South right-of-way line of C.T.H. "S"; thence Northwesterly a distance of 43 feet more or less, along the South right-of-way line of C.T.H. "S"; thence Westerly a distance of 20 feet more or less, along the South right-of-way line of C.T.H. "S"; thence Northerly a distance of 125 feet more or less, to the North right-of-way line of C.T.H. "S": thence Northeasterly a distance of 93 feet more or less, along the North right-of-way line of C.T.H. "S", to the intersection with the West right-of-way line of Vine Road; thence Northerly a distance of 1230 feet more or less, along the West right-of-way line of Vine Road, to the intersection with the North line of the Southeast ¼ of the Southeast ¼ of Section 9; thence Easterly a distance of 1364 feet more or less, along the North line of the Southeast ¼ of the Southeast ¼ of Section 9 and the North line of the Southwest ¼ of the Southwest 1/4 of said Section 10, also being the North line of Lot 2 of Certified Survey Map 4723, to the point of beginning.

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