



**PARK COMMITTEE MEETING
FREEDOM TOWN HALL - W2004 COUNTY RD S
WEDNESDAY, SEPTEMBER 3, 2025 - 6:00 P.M.
AGENDA**

1. Call to Order & Roll Call
2. Verification of Posting & Adoption of Agenda
3. Approve Minutes - August 6, 2025 Meeting
4. Public comment (maximum 15 minutes total)
6. Discussion and Possible action on revision/updates - Chapter 19 – Park Ordinances
7. Discussion and possible action on Park Signage to Reflect Revised Ordinances
8. Discussion on Use of AI to Generate Meeting Notes
9. Discussion and possible action on a resolution acknowledging donated labor and materials for the lateral repair in the D1 area of VFW Park - M&E Construction
10. Status Report regarding D4 & D5 from Freedom Athletic Association (FAA)
11. Discussion and Possible Action on Picnic Tables – Donation Program Concepts
12. Discussion and Possible Action on “Friends of the Parks” Donation Program
13. Discussion and Update on Lions Park Planning Proposal
14. Identify and Prioritize 2026 Parks Budget Projects
15. Discussion and Possible Action on Stormwater Easement matters affecting Park areas - Chad & Mark Properties
16. Set Next Meeting Date / Identify Future Agenda Items
17. Adjourn

Posted on the 2 Boards at the Freedom Town Hall and on the Town website on the 2nd day of September 2025 by 4 pm by the Clerk's Office.

Dana McHugh, Clerk/ Treasurer

08-06-25 PARK COMMITTEE MEETING

Augst 6, 2025
W2004 County Road S, Freedom

Meeting Preliminaries

- The meeting was called to order at 6:00 PM with committee members Joe Zellmer, Amy Feltz, Tara VanCaster, and Margo Fox present. Paul Hermes was noted as arriving shortly.
- A motion to verify the meeting posting and adopt the agenda was passed with four votes in favor and zero against.
- The open comment period had no speakers.

Park Ordinance Review

- The committee agreed to review the ordinances section by section, starting with the current version. A reorganized draft submitted by Amy Feltz will be integrated and reviewed at a future meeting.
- The discussion on park signage and revised ordinances (agenda item 4A) will be postponed until the September meeting.
- Committee members and Justin were asked to submit their proposed changes or questions regarding the current ordinances by August 20th.
- The goal is to compile these suggestions and share them electronically before the next meeting to facilitate a more efficient discussion.
- Fees or Dedications
 - It was suggested that the Park Committee should have a consultative role or say in the site review process for proposed park sites, which is currently handled exclusively by the Planning Committee.
 - The committee will take questionable language to the Town Board for feedback before finalizing changes in September.
- Town Park System
 - A change was proposed to subsection 1 to include "visitors" in addition to "current and future residents" as beneficiaries of the Town Park System.
 - The language in subsection 4 regarding committee member terms needs to be reworked to officially reflect the current practice of

staggered terms, preventing all members' terms from ending simultaneously.

- It was suggested that subsection 8, concerning maintenance, be updated to explicitly include "public facilities" like pavilions, not just "parks."
- A new subsection (F) was proposed for section 8, which would task the committee to "establish and maintain a master plan and make recommendations toward capital improvements and establishing prioritization of future improvements."
- General Ordinance Review
 - A suggestion was made to add the word "trail" to the ordinances, specifically in reference to a potential future trail along County E.
 - The group identified a need to define terms such as "town official," "sporting activities," and "park hours" within the ordinance for clarity.
 - The rule against "bill posting" (C3) was discussed to determine if it applies to commercial advertising or personal notices, noting a separate town ordinance on signage already exists.
 - The necessity of a rule against "throwing stones" (C4) was questioned, as there is no known history of this being an issue in the parks.
- Prohibited Activities and Weapons
 - It was agreed that rules regarding hunting, trapping, and the discharge of firearms or weapons (including bows and arrows) should be consolidated into a single, simplified ordinance.
 - The group felt that a separate, detailed section on prohibited activities (H) was "overkill" and its content could be merged with the main rule on weapons (C6).
 - The rule against cleaning fish in parks (C22) was discussed, with the conclusion that it should be kept if it addresses a known, recurring problem.
 - Uniform Controlled Substances Act: A question was raised to confirm with Attorney Stegfeller that this act is still current.
 - Unmanned Aircraft (Drones): The committee discussed whether the current language prohibiting "remote and radio controlled model airplanes, helicopters, and similar devices" adequately covers modern drones. It was noted that overarching FAA standards may already address this, but the ordinance might need to be updated for clarity.
- Fires and Grills
 - The rule restricting fires to "designated picnic areas" (C7) was identified as problematic because these areas are not clearly marked.

- The discussion addressed how to handle exceptions for grills used during special events or for tailgating at sports tournaments.
- It was suggested that a general clause could be added to allow certain activities if "approved by either town official or via independent agreement."
- Vehicle Regulations and Park Access
 - E-Bikes and Scooters: The group acknowledged the growing popularity of e-bikes and scooters and the need to address them in the ordinance. Key concerns included safety on trails shared with pedestrians, but no final decision was made on whether to allow them.
 - Speed Limits: The 10 mph speed limit (C11) was considered unenforceable without posted signs. It was suggested that the "reckless driving" ordinance (C13) might be sufficient to address dangerous vehicle operation.
 - Parking and Park Hours: A significant conflict was noted between stated park hours (7 a.m. to 11 p.m.) and a parking ordinance prohibiting parking from 11 p.m. to 5 a.m. (C14). This inconsistency impacts early morning park users and needs to be resolved.
- Animals in Parks
 - There was a consensus that rules for dogs should be applied consistently across all town parks, not just Lions Park.
 - The group agreed that dogs should be prohibited from playgrounds and athletic fields but supported removing "lawns" and "picnic areas" from the list of prohibited areas.
 - A specific leash length, such as 6 or 8 feet, was preferred over a general "under control" clause to ensure safety.
 - The need for an enforceable consequence, such as a fine under a littering ordinance, for owners who do not clean up dog waste was raised.
- Outdated and Redundant Ordinances
 - The group agreed to remove the outdated ordinance regarding horses and carriages (C15).
 - The rule against removing tree protectors (C16) was deemed redundant, as it could be covered by a general rule against damaging park property.
 - The ordinance against golfing (C17) was also seen as redundant, which led to the broader point that "sporting activities" needs a clear definition.
- Park Hours
 - Proposed Opening Times: The discussion centered on finding a suitable opening time for the parks.
 - An initial suggestion of 5 a.m. was considered potentially too early due to noise concerns for nearby residents.

- The current 7 a.m. start time for yard waste drop-off was cited as a precedent for limiting early morning noise.
 - Other park systems open at various times, including 7 a.m., 8 a.m., or dawn.
 - 6 a.m. was proposed as a reasonable compromise between early access for users and minimizing noise.
- Quiet Hours and Enforcement: The idea of establishing "quiet hours" was introduced, such as from 6 a.m. to 8 a.m. and after 10 p.m., even if the park closes at 11 p.m.
- Required Consultation: It was agreed that any proposed changes to park hours must be reviewed with the Public Works department and police officers, as they have significant experience with park activity and enforcement.
- Authority to Close Parks: The ordinance text granting the Chief of Police or Town Board authority to close parks was deemed outdated and impractical for emergency situations. It was suggested this authority should be held by a staff-level position, such as the DPW Foreman.
- Park Reservations & Fees
 - Resident vs. Non-Resident Policy: A major discussion point was whether park reservations should prioritize residents.
 - The current ordinance states parks are "primarily for the non-exclusive use of the residence," which was interpreted as not being strictly exclusive.
 - There was strong consensus that residents should pay a lower fee for rentals than non-residents, as their tax dollars help maintain the parks.
 - The group decided against a policy that would allow a resident to bump a previously booked non-resident, favoring a "first come, first serve" approach for reservations.
 - Athletic Field Rental Complexity: The conversation revealed significant complexities regarding athletic field rentals.
 - The Freedom Athletic Association (FAA), not the town, currently manages the calendar for field usage.
 - An inconsistency was identified where the school district pays to use the fields, but other outside groups have used them without charge.
 - It was noted that a meeting is scheduled for the fall between the Town and the FAA to review finances and clarify the management agreement.
 - Path Forward: The committee concluded that Ordinance 1907 cannot be finalized until the Town-FAA relationship and fee structure are established. A suggestion was made to separate the

ordinance language for town-managed buildings from the language for FAA-managed fields.

Park Committee Membership and Structure

- A discussion was held regarding the potential expansion of the committee from five members to seven, which is a common size for park committees in Wisconsin. An increase to nine members was also mentioned but considered less likely.
- It was proposed that the committee create designated seats for major stakeholders, specifically the FAA and the school district, to improve communication and ensure their inclusion in discussions.
- The committee debated whether these designated members should be voting members or non-voting (ex officio) advisory members.
 - The consensus leaned toward making them non-voting advisory members to avoid potential conflicts of interest, as noted in a prior attorney meeting.
 - It was pointed out that the Parks Committee does not have reciprocal voting rights on the school board or FAA, supporting the case for an advisory role.

Lyons Park Master Plan

- Dan from MSA presented a proposal to create a master plan for Lyons Park, intended to provide a concrete, long-term vision and avoid the "piecemeal" development that occurred at VFW park.
- The proposal includes two main components:
 - A Park Master Plan that would determine the appropriate size and location for a new building, a splash pad, and parking.
 - A separate Town Hall Site Concept to explore the feasibility of relocating town hall facilities to the park, adjacent to the fire station.
- Several external factors necessitate a holistic plan for the Lyons Park area, including the expansion of the Country Villa property and the town's potential need for a new town hall.
- The Lions Club, which has pledged \$100,000 in \$20,000 increments over five years, had planned to pave a path around the park's pond. This project was put on hold over concerns that the pond may need to be expanded to support future development, which would require digging up the newly paved path. This situation underscored the need to get more information before building permanent structures.
- A previously submitted design-build plan from Fox Cities Builders was deemed unsuitable for several reasons.
 - It was noted that any project using taxpayer funds must be put out for public bid to adhere to the town's procurement policy.

- Specific design flaws identified by MSA included:
 - The structure was a pole building, not a more durable cinder block building appropriate for a park.
 - The 8-foot ceilings were considered too low for an open, public-use building, where 10 to 12-foot ceilings are preferred.
 - A single, rentable covered patio could create user conflicts with other park visitors, such as families using a future splash pad.
 - The design lacked a family changing room and included an unnecessarily large storage area for the type of splash pad system being considered.
- Members generally supported the master plan concept as a good planning practice and a way to be responsible with taxpayer dollars. However, there was hesitation to approve the plan immediately, with some feeling the town board should first provide clear direction on its long-term plans for a new town hall.
- A significant concern was that investing in a master plan now could be a waste of money if it becomes irrelevant due to future decisions by the town or other developers.
- Frustration was expressed over the town's slow progress, as the Lions Club has been waiting for over three years to move forward with their donation and project.
- It was also stated that when public funds are involved, a slow and transparent process is necessary to avoid wasting money by having to redo work.
- The committee agreed to put the park master plan on hold pending more information on the Town Hall and Country Villa projects, as those developments could impact the park's design, such as a potential expansion of the stormwater pond.
- There is general support for the Lions Club's project, but members want to ensure it proceeds in the right order and meets town design standards, such as requiring 10 to 12-foot ceilings instead of 8-foot ceilings.
- For public projects, a "design-bid-build" delivery method is preferred over "design-build" to ensure competitiveness and transparency, a position supported by the League of Wisconsin Municipalities.

Project Development Timelines

- Country Villa Project
 - The project is currently in discussion phases, with lot line adjustments being made to accommodate oddly laid out lots.
 - An incentive agreement is pending, but there is no finalized development agreement, which has caused delays.

- The realistic timeline for building is next year, with completion estimated for the end of that year.
- Town Hall / Municipal Building Project
 - A feasibility study for a new municipal building is estimated to take five to six months.
 - A solution is needed before 2028 for election purposes and to address the current lack of storage space for town equipment.
 - A previous, larger proposal for a \$9.9 million complex failed at referendum after the town had already spent \$400,000 on planning.
 - It remains unclear if a new project would need to go to a referendum for funding.

Park Donation and Memorial Program

- Program Goal
 - The primary goal is to create uniformity and a more aesthetically pleasing appearance in the parks by establishing a standard for donated benches and other amenities.
 - The current park benches are a mix of many different styles, materials, and colors, and some are not properly secured.
- Proposed Standard Bench
 - A specific bench style from the company Barco is recommended. It is made of durable, low-maintenance materials like recycled plastic and powder-coated aluminum.
 - The cost is approximately \$1,000 for a 4-foot bench and \$1,175 for a 6-foot bench. A memorial plaque costs an additional \$200.
 - The company provided good service for a repair on an 8-year-old bench, reinforcing the choice.
- Discussion and Program Expansion
 - Some members expressed a preference for benches with lettering engraved directly into the material rather than using small plaques, and for color options such as green.
 - The program could be expanded to offer other donation options at different price points, such as picnic tables (including ADA-accessible models), trash cans, or pet waste stations from the same product line.
- A motion was passed to recommend the Barco brand as the preferred vendor for park amenities, citing a positive past experience with ordering and service.
- The committee aims to establish a standardized donation program to ensure uniformity across the parks.
- Memorial Bench Recommendation

- A motion was passed to recommend the Sterling Memorial Bench from the Barco brand as the standard for donations.
- The preferred color is forest green.
- Dedications are to be engraved directly onto the bench itself, rather than using a separate plaque.
- This recommendation will be taken to the town board for approval at the end of the month.
- Picnic Table Discussion
 - The committee discussed adding picnic tables to the donation program, noting that the current tables are forest green.
 - They decided against including umbrellas with donated tables due to risks of them disappearing, breaking, or being blown away.
 - A decision on a specific picnic table model was deferred to allow for more research on options and plaque placement.
- "Friends of the Park" Program Proposal
 - An idea was proposed to create a "Friends of the Park" program for general financial donations.
 - This fund would allow the town to purchase smaller, necessary items that are unlikely to be sponsored individually, such as trash can enclosures or dog poop bag stations.
 - Donations could be of any amount, making it more accessible than sponsoring an entire bench, and donors could be recognized on a large sign.

D1 Project and Sewer Line Updates

- The D1 project is currently at a standstill while waiting for a concrete company to pour the path and dugout floors.
- The fence installation is scheduled for the week of the 18th.
- The large set of bleachers, funded by the Fast Pitch Club, is scheduled for delivery in the last week of August.
- The project's substantial completion deadline remains the end of August.
- Sewer Line Repair
 - The existing clay sewer lateral from the bathrooms has failed, causing backups.
 - A local company, Emin E, has offered to replace the line via directional boring, which will minimize restoration costs.
 - The company is making a "very generous donation" to help with the project, significantly reducing the cost to the town.
 - Work is expected to begin as soon as Friday and be completed within approximately 10 days.

Budget and Future Planning

- The committee will prepare for the upcoming budget season in October by prioritizing projects.
- A previously created grid listing concerns for each park will be reviewed to establish an itemized list of priorities for the town board.
- A member suggested that addressing drainage issues at VFW park should be the foremost priority before tackling other projects.
- The committee discussed the need for its own annual capital improvements budget to allow for better long-term planning and reduce dependence on project-by-project board approval.
- The next meeting is scheduled for Wednesday, September 3rd at 6 p.m.
- Agenda items will include:
 - Discussion on Chapter 19 park ordinances and related signage.
 - Ideas for picnic tables for the donation program.
 - The "Friends of the Park" donation program.
 - An update on the Lions Park planning proposal.
 - A review of the budget priorities grid.

Open Issues & Risks

- The final decision on expanding the committee's size from five to seven members is unresolved.
- It remains undecided whether the proposed designated seats for the FAA and school district will be voting or non-voting (advisory) positions.
- A potential conflict of interest was identified as a risk if representatives from stakeholder organizations are granted voting rights on the committee.
- The town has not yet established a policy for allowing or prohibiting e-bikes and scooters in parks.
- It remains unclear whether concealed carry is permitted in town parks.
- Park operating hours (7 a.m. - 11 p.m.) conflict with the overnight parking ban (11 p.m. - 5 a.m.), creating issues for early morning park visitors.
- The term "sporting activities" requires a formal definition to clarify which activities are permitted or prohibited.
- It is unclear if a specific littering ordinance and fine can be applied to owners who fail to clean up their dog's waste.
- The 10 mph speed limit is considered unenforceable without posted signs in the parks.
- The final decision on park opening/closing times and the implementation of "quiet hours" remains unresolved pending feedback from other departments.
- The policy for park reservations, including resident preference and a differential fee structure for non-residents, needs to be formally defined.

- It is unclear who should have the authority to close parks during emergencies, as the current ordinance is outdated.
- The inconsistency of charging the school district for field use while not charging other non-resident groups is a significant issue that needs to be addressed.
- Revisions to Ordinance 1907 are dependent on the outcome of a future meeting between the Town and the FAA to clarify financial responsibilities and management of athletic fields. Without this clarification, a comprehensive policy cannot be created.
- It is unresolved whether the committee will approve the MSA master plan proposal for Lyons Park or wait for more guidance from the town board.
- The town's long-term plans for relocating the town hall and the potential impact of the Country Villa expansion on park infrastructure remain unclear.
- Investing in a master plan now could be premature and result in wasted funds if major decisions about adjacent land use change the park's requirements.
- Continued delays may damage the relationship with the Lions Club, which is ready to invest funds but is growing frustrated with the lack of action.
- Proceeding with individual projects without a cohesive master plan could lead to a poorly designed park and inefficient use of taxpayer and donated funds.
- Moving forward with the \$20,000 park master plan before the Town Hall and Country Villa projects are defined risks wasting funds if the park design requires significant changes.
- The final decision on the style, color, and memorialization method (engraving vs. plaque) for the new standard park benches has not been made.
- It is not known if the town can fund a new municipal building from its budget or if it will require a voter referendum.
- It is unresolved how to handle existing memorial benches when standardizing to a new model, including funding for replacements and respectfully disposing of the old ones.
- The town has no records of agreements for existing donated benches, creating uncertainty about original donor stipulations.
- The D1 project is delayed waiting on a concrete subcontractor, which could impact the August 29th completion deadline.
- The Parks Committee does not have a dedicated annual budget, which hinders its ability to execute a master plan without seeking board approval for every item.

Action Items

- [] Take Amy Feltz's suggested ordinance layout and integrate it with the current version for review at the next meeting.
- [] Have Dana check and rework the language in ordinance 19.02, subsection 4, to accurately reflect the staggered terms of committee members.
- [] Amy Feltz to type up her comments and suggestions for the ordinance revisions.
- [] Present questionable language from the ordinance review to the Town Board for input before the September committee meeting.
- [] Administrator Carlson to ask the town attorney for updated language regarding the dog ordinance (section F).
- [] Administrator Carlson to ask the town attorney if state statutes govern concealed carry in parks or if a local ordinance is required.
- [] Consult with Attorney Stegfeller to confirm the Uniform Controlled Substances Act is still current.
- [] Run proposed changes to park hours by the Public Works department and police officers for their input.
- [] Ask police officers about current enforcement practices for individuals using parks before official opening hours.
- [] Committee members are to send their compiled suggestions for ordinance revisions to a designated point person.
- [] The designated point person will consolidate all feedback into a single document and provide it to Justin.
- [] Justin and park committee members to provide suggested language changes for the park signage ordinance by August 20th.
- [] Formally ask the Town Board to provide more information and direction on its plans for potential new buildings and to give updates on the Country Villa project.
- [] The Town Board member who chairs the Parks Committee will work to move the related development projects forward to unblock park planning.
- [] The administrator will seek proposals from firms that conduct feasibility studies to present to the board at the August town board meeting.
- [] Paul will type up the formal motion requesting information and direction from the Town Board.
- [] Take the approved bench recommendation to the town board.
- [] Research and present ideas for picnic table donations at the next meeting.
- [] Re-share the park concerns grid with all committee members for review before the September meeting.

CHAPTER 19

TOWN PARKS

19.01 FEES OR DEDICATIONS:

(1) In order that adequate land shall be dedicated, reserved and preserved for development of public parks, recreation and open space, and to provide for proper location of such sites as the Town develops, the following provisions shall be established:

- (a) A park fee shall be paid for development of all open space in the amount of \$300.00 per single family residence, \$600.00 per two family residence, and \$300.00 per unit for multi-family dwellings. The park fee shall be paid at the time of application for a Building Permit.

Said fees shall apply to all buildable residential lots created after the effective date of this ordinance, whether by Certified Survey Map, Subdivision Plat, or Warranty Deed.

- (b) In lieu of the payment of park fees, the developer of a subdivision may provide and dedicate to the public, to be held by the Town of Freedom, land for park and recreation needs of the Town. The Planning Committee shall ascertain during site review process and/or plot review process that the proposed sites are suitable for the proposed use. The size and location of all dedications shall be subject to unanimous approval by the Town of Freedom Town Board.

19.02 TOWN PARKS COMMITTEE

(1) Purpose. One purpose of this ordinance is to establish a Town Parks Committee and set forth its organization, powers and duties, to further the development and use of the Town park system for the benefit of current and future residents of the Town.

(2) Authority: Establishment. The Town Board hereby establishes a Five (5) member Park Committee pursuant to Chapter 60 of the Wisconsin Statutes, to act in an advisory capacity to the Town Board in regard to matters relating to the Town Parks.

(3) Membership. The Park Committee shall consist of at least one (1) Town Board Member, who may be the Town Board Chairperson, who shall act as chairperson of the Park Committee. The remaining four (4) committee members shall be appointed by the Town Chairperson subject to approval by majority of the Town Board. The citizen

members, who are not otherwise town officials, shall be persons of recognized experience and qualifications relating to the Park and Recreation Programs in the Town. Appointments shall be made in April of each year.

(4) Term of Office. The term of office for the Park Committee Chairperson and each committee member shall be for a period of three (3) years, ending on April 30, or until a successor is appointed and qualified, except:

(a) Initial Terms. The initial appointments to the Park Committee made during April, shall appoint citizen members for staggered terms as follows: two (2) persons for a term that expires in one (1) year; one (1) person for a term that expires in two (2) years; and one (1) person for a term that expires in three (3) years.

(b) Town Board Member or Chairperson. The Park Committee Member who is a Town Board Member or Town Board Chairperson, shall serve for a term concurrent with his or her term on the Town Board or until replaced at the reorganizational meeting of the Town Board.

(5) Vacancies. A person who is appointed to fill a vacancy on the Park Committee shall serve for the remainder for the term of the individual who he or she replaces.

(6) Compensation, Expenses. The Town Board of the Town of Freedom may establish a per diem allowance for citizen members of the Park Committee, and, in addition, the Town Board may reimburse reasonable costs and expenses as allowed under Section 60.321, Wis. Stats.

(7) Rules; Records. The Park Committee may adopt rules for the transaction of its business, subject to Town Ordinances, and shall keep a record of its resolutions, transactions, findings and determinations, which shall be a public record under Sections 19.21-19.39, Wis. Stats.

(8) Powers. The Park Committee, subject to Town Board jurisdiction, shall have the power to (a) make recommendations to the Town Board regarding the acquisition and reservation of lands for park purposes; (b) make recommendations for the laying out, improvement and maintenance of parks in the Town; (c) provide general oversight for the use of town parks by other non-profit, civic or charitable entities who are operating recreational programs; (d) recommend regulations for the use and enjoyment of the parks by the public; (e) provide general oversight for the maintenance of the town parks.

19.03 PARK REGULATIONS

(a) Purposes. In order to protect the parks, parkways, recreational and conservancy areas with the Town of Freedom from injury, damage or desecration, these regulations are enacted.

(b) Definitions. The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this subsection, except where the context clearly indicates a different meaning:

"Park" means and includes all grounds, structures and watercourses which are or may be located within any area dedicated to the public use as a park, parkway, recreational or conservancy area in the Town of Freedom.

(c) Specific Regulations.

(1) *Littering prohibited*. No person shall litter, dump or deposit any rubbish, refuse, earth or other material in any Park.

(2) *Sound devices*. No person shall operate or play any amplifying system unless specific authority is first obtained from the Town Board.

(3) *Billposting*. No person shall post, paste, fasten, paint or attach any placard, bill, notice, sign or advertising matter upon any structure, tree or other natural object in any park, except Park regulations and other signs authorized by the Town Board.

(4) *Throwing stones and missiles prohibited*. No person shall throw stones or other missiles in or into any Park.

(5) *Removal of park equipment prohibited*. No person shall remove benches, seats, tables or other park equipment from any Park.

(6) *Trapping*. It shall be unlawful to conduct trapping activities of any nature, in any village park, except when authorized by the Town Board.

(7) *Making of fires*. No person shall start, tend or maintain a fire except in personal grills or as authorized by the Town Board. Personal grills shall be used only in designated picnic areas. The use of personal grills is permitted provided lawns and vegetation are not endangered. Unburned fuel and ashes shall be disposed of in such a manner as to prevent fire or damage to any Park property.

(8) *Protection of Park property*. No person shall kill, injure or disturb or attempt to injure or disturb waterfowl, birds or animals, wild or domestic, within any Park, except as permitted by this chapter. No person shall climb any tree or remove flowers or fruit, wild or cultivated, or break, cut down, trample upon, remove or in any manner injure, deface, write upon or misuse any tree, shrub, flower, flowerbed, turf, soil, ornament, building, structure, apparatus, bench, table, official notice, sign or other property within any Park.

(9) *Motorized Vehicles*. Except for authorized maintenance vehicles, no

person shall operate an unlicensed or licensed motorized vehicle outside of areas specifically designated as parking areas or areas where the operation of such vehicles is specifically permitted. Motor vehicles are restricted to the roads and drives and parking areas. No motor vehicles of any nature may be used on the seeded areas except vehicles which have Town authorization for shows, rides or exhibits and then only for the purpose of loading and unloading.

(10) *Snowmobiles.* No person shall operate a snowmobile in a Town Park except when authorized by the Town Board.

(11) *Speed limit.* No person shall operate any vehicle in a Town Park in excess of ten miles per hour, unless otherwise posted.

(12) *Glass beverage bottles in Parks prohibited.* No person shall bring into, carry onto or possess while in any public Park, glass bottles or glass containers, including those containing or normally used for containing soda, water, fermented malt beverages or alcohol. No person at any time shall be allowed to drink from glass containers in any Town Park.

(13) *Reckless driving in Parks prohibited.* No person shall operate a motor vehicle in a reckless manner in any Parks.

~~(14) *Parking in Parks.* No person shall park any motor vehicle in any Park in the Town except in designated parking area.~~

Parking in Parks. No person shall park any motor vehicle in any Park in the Town except in designated parking areas. Subject to certain exceptions as described in Section 19.06 and 19.07, vehicles may not park in any Town park between the hours of 11:00 p.m. and 5:00 a.m.
[Ord. 16-01]

(15) *Horse and carriage.* No person shall ride a horse or drive a horse-drawn vehicle in any Park, except when approval of the Town Board is obtained first. It shall be unlawful for any person to ride a horse or drive a horse-drawn vehicle in a careless, negligent or reckless manner which may endanger the safety and well-being of others.

(16) *Removing tree protectors.* No person shall remove any device for the protection of trees or shrubs.

(17) *Golfing and sporting activities.* No golfing or practicing golf shall be allowed in Town Parks or recreation areas.

(18) *Arrows.* No person shall use or shoot any bow and arrow in any Town Park.

(19) *Fees and charges.* The Town Board shall have the authority to establish such fees as deemed necessary for use of any Park facility, structure or land area. It shall be unlawful to use such areas without payment of such fee or charge when required.

(20) *Animals.*

a. No person shall bring animals onto Park property, with the exception of leashed dogs on roads, paved trails, and chipped or gravel paths. Dogs are not allowed on playgrounds, athletic fields, picnic areas, lawns or in park structures.

b. All persons shall secure their dog on a leash eight feet or shorter in length and maintain their dog under control, meaning connected to a leash held by a person at all times.

c. Dogs are not to run at large. It shall be unlawful for any person, who is the owner of, or in possession of, or charged with the care of a dog, to permit same to run at large within any Town Park.

d. Dogs must display current rabies tag and current registration tags.

e. All dog excrement must be immediately picked up and disposed of in a designated waste container or removed from the Park.

f. This subsection shall not apply to certified guide dogs that are under control by the use of a harness or other restraint and are accompanying blind, deaf or mobility impaired persons, as provided under Wis. Stats. § 174.056.

g. The Town Board may authorize animals onto park property for special events.

(21) *Firearms; hunting.* Discharging of any firearm or weapon of any kind is prohibited in all Parks as provided in Town Code.

(22) *Fish cleaning.* Cleaning of fish in shelters, toilet facilities or picnic areas is prohibited in all Town Parks.

(23) *Controlled substances.* Possessing, using or dispensing of a controlled substance in violation of the Uniform Controlled Substances Act is prohibited in all Town Parks.

(24) *Alcohol beverage use.* Alcohol beverages may only be possessed, consumed, or dispensed in a Town Park pursuant to a permit and regulations as prescribed in the Code of Ordinances.

(25) *Sale of goods.* The sale of any items from a Park shall be limited to non-commercial organizations. A written statement of noncommercial status must be filed with the Town Board prior to the sale of any goods. The Town Board shall determine the number of noncommercial organizations to be vending at one time. The Town Board may grant permission for the sale of goods to any commercial organization if the sale would be in the best interest of those served.

19.04 OPERATION OF REMOTE OR RADIO-CONTROLLED TOYS OR DEVICES PROHIBITED.

It shall be unlawful for any person to fly, operate or make use of any remote or radio controlled model airplane or helicopter, in, over or upon any street, Park road, Park, or public property except when approval by the Town Board is obtained first.

Section III. Regulations Regarding Protection of Turf on Public Property.

19.05 TURF PROTECTION ON PUBLIC PROPERTY.

Except as authorized by the Town Board, no person shall dig into the turf of any Park for any purpose whatsoever or remove any trees or flowers, including the use of metal detectors and digging for buried objects in Parks.

19.06 PARK HOURS.

(a) Park Hours. Subject to certain exceptions listed below, all Town Parks shall be closed from 11:00 p.m. to 7:00 a.m. the following day.

(b) Park closing and opening dates. The chief of police or Town Board will have full authority to open and close any Park because of weather conditions, physical condition, construction or when, in the interest of public safety, it is deemed necessary.

19.07 RESERVATION OF PARK SPACE.

(a) Policy on reservation. The Parks are primarily for the nonexclusive use of the residents and visitors of the Town. However, under proper circumstances, exclusive use of the same or parts thereof may be permitted. This section is intended to regulate exclusive use of municipally owned Parks, or parts thereof.

(b) Reservation of park space. A person or group, firm, organization, partnership or corporation, residing in or having its registered office in the Town of Freedom, may reserve the use of a park facility or a park; shelter by written application filed with the Town Clerk for a permit for exclusive use of the same. The Town Clerk shall issue permits for, exclusive use of a portion of a park or park shelter, while the Town Board shall issue permits for the exclusive use of Town Parks. Park facilities are reserved on a first-requested, first-reserved basis.

(c) Application. Applications shall be filed with the Town Clerk at least 14 days prior to the date on which the exclusive use of the entire park is requested, or at least three days prior to the date on which a park shelter or a portion of a park is to be used, and shall set forth the following information regarding the proposed exclusive use:

1. The name, address and telephone number of the applicant.
2. If the exclusive use is proposed for a group, firm, organization, partnership or corporation, the name, address and telephone number of the headquarters of the same and the responsible and authorized heads or partners of the same.
3. The name, address and telephone number of the person who will be responsible for the use of the said park, area or facility.
4. The date when the exclusive use is requested and the hours of the proposed exclusive date.
5. The anticipated number of persons to use the said Park, area or facility.
6. Any additional information which the Town Board or Town Clerk finds reasonably necessary to a fair determination as to whether a permit should be issued.

(d) Rental fee. All applicants for rental of Park space or shelters for which a permit is required shall pay a rental fee. The daily fee will be set by the Town Board, and will be reviewed periodically.

(e) Action on application. The Town Board shall act on all applications for permits for exclusive Park use (not shelter use) after consulting with the applicant, if necessary.

(f) Reasons for denial. Applicant may be denied for any of the following reasons:

1. If it is for a use which would involve a violation of federal or state law or any provisions of this Code.
2. If the granting of the permit would conflict with another permit already granted.

CHAPTER 19 TOWN PARKS

19.01 FEES OR DEDICATIONS:

(1) In order that adequate land shall be dedicated, reserved and preserved for development of public parks, recreation and open space, and to provide for proper location of such sites as the Town develops, the following provisions shall be established:

- (a) A park fee shall be paid for development of all open space in the amount of \$300.00 per single family residence, \$600.00 per two family residence, and \$300.00 per unit for multi-family dwellings. The park fee shall be paid at the time of application for a Building Permit.

Said fees shall apply to all buildable residential lots created after the effective date of this ordinance, whether by Certified Survey Map, Subdivision Plat, or Warranty Deed.

- (b) In lieu of the payment of park fees, the developer of a subdivision may provide and dedicate to the public, to be held by the Town of Freedom, land for park and recreational needs of the Town. The Planning Committee shall ascertain during site review process and/ or plot review process that the proposed sites are suitable for the proposed use. The Park Committee shall review and make recommendations to the Town Board. The final size and location of all dedications shall be subject to unanimous approval by the Town of Freedom Town Board.

19.02 TOWN PARKS COMMITTEE

(1) Purpose. One purpose of this ordinance is to establish a Town Parks Committee and set forth its organization, powers and duties, to further the development and use of the Town park system for the benefit of current and future residents of the Town and visitors.

(2) Authority: Establishment. The Town Board hereby establishes a five (5) member Park Committee pursuant to Chapter 60 of the Wisconsin Statutes, to act in an advisory capacity to the Town Board in regard to matters relating to the Town Parks.

(3) Membership. The Park Committee shall consists of at least one (1) Town Board Member, who may be the Town Board Chairperson, who shall act as chairperson of the Park Committee. The remaining four (4) committee members shall be appointed by the Town Chairperson subject to approval by majority of the Town Board. The citizen

members, who are not otherwise town officials, shall be persons of recognized experience and qualifications relating to the Park and Recreation Programs in the Town. Appointments shall be made in April of each year or based upon term or vacancy.

(4) Term of Office. The term of office for the Park Committee Chairperson and each committee member shall be for a period of two (2) years, ending on April 30, or until a successor is appointed and qualified, except:

(a) Initial Terms. For initial implementation of this provision, appointments shall be made such that the terms of office for odd-numbered seats expire on April 30 of the next odd-numbered year, and the terms for even-numbered seats expire on April 30 of the next even-numbered year. Each seat, aside from the chairperson on the Commission, shall be designated by number, 1 through 6. Odd-numbered seats (1, 3, 5) shall be up for reappointment in odd-numbered years. Even-numbered seats (2, 4, 6) shall be up for reappointment in even-numbered years.

(b) Town Board Member or Chairperson. The Park Committee Member who is a Town Board Member or Town Board Chairperson, shall serve for a term concurrent with his or her term on the Town Board or until replaced at the biannual reorganizational meeting of the Town Board.

(5) Vacancies. A person who is appointed to fill a vacancy on the Park Committee shall serve for the remainder for the term of the individual who he or she replaces.

(6) Compensation, Expenses. The Town Board of the Town of Freedom may establish a per diem allowance for citizen members of the Park Committee, and, in addition, the Town Board may reimburse reasonable costs and expenses as allowed under Section 60.321, Wis. Stats.

(7) Rules and Records. The Park Committee may adopt rules for the transaction of its business, subject to Town Ordinance(s), and shall keep a record of its resolutions, transactions, findings and determinations, which shall be a public record under Sections 19.21-19.39, Wis. Stats.

(8) Powers. The Park Committee, subject to Town Board jurisdiction, shall have the power to (a) make recommendations to the Town Board regarding the acquisition and reservation of lands for park purposes; (b) make recommendations for the layout, improvement and maintenance of parks and public facilities in the Town; (c) provide general oversight for the use of town parks by other non-profit, civic or charitable entities who are operating recreational programs; (d) recommend regulations for the use and enjoyment of the parks by the public; (e) provide general oversight for the maintenance of the town parks. (f) establish master plan and make recommendations toward capital improvements and maintenance and establishing prioritization of future improvements.

19.03 PARK REGULATIONS

- (a) **Purpose.** In order to protect the parks, parkways, recreational and conservancy areas with the Town of Freedom from injury, damage or desecration, the following regulations are enacted.
- (b) **Definitions.** The following words, terms and phrases, when used in this chapter, shall have the meanings ascribed to them in this subsection, except where the context clearly indicates a different meaning:

"Park" means and includes all grounds, trails, structures and watercourses which are or may be located within any area dedicated to the public use as a park, parkway, recreational or conservancy area in the Town of Freedom.

- (c) **Specific Regulations.**

- (2) ***Littering prohibited.*** No person shall litter, dump or deposit any rubbish, refuse, earth or other material in any Park.
- (3) ***Sound devices.*** No person shall operate or play any amplifying system unless specific authority is first obtained from the Town Board or delegated via independent agreement.
- (4) ***Billposting.*** No person shall post, paste, fasten, paint or attach any placard, bill, notice, sign or advertising matter upon any structure, tree or other natural object in any park, except Park regulations and other signs authorized by the Town Board and shall be subject to all applicable ordinance(s).
- (5) ***Removal of park equipment prohibited.*** No person shall remove benches, seats, tables or other park equipment from any Park unless written authorization is granted by Town official(s).
- (6) ***Trapping, hunting, and fishing.*** It shall be unlawful to conduct trapping, hunting, or fishing activities of any nature, in any village park, except when authorized by the Town Board. No person shall use or shoot any bow and arrow, discharge any firearm, or otherwise use any device associated with hunting or trapping in the parks. No person shall utilize park bathrooms or other facilities for the cleaning or processing of fish or any other animal.
- (7) ***Making of fires.*** No person shall start, tend or maintain a fire except in personal grills or as authorized by Town policy. Personal grills shall be used only in **designated picnic areas**. The use of personal grills is permitted provided lawns and vegetation are not endangered. Unburned fuel and ashes shall be disposed of in such a manner as to prevent fire or damage to any Park property.
- (8) ***Protection of Park property.*** No person shall kill, injure or disturb or

attempt to injure or disturb waterfowl, birds or animals, wild or domestic, within any Park, except as permitted by this chapter. No person shall climb any tree or remove flowers or fruit, wild or cultivated, or break, cut down, trample upon, remove or in any manner injure, deface, write upon or misuse any tree, shrub, flower, flowerbed, turf, soil, ornament, building, structure, apparatus, bench, table, official notice, sign or other property within any Park.

- (9) **Motorized Vehicles.** Except for authorized maintenance vehicles person shall operate an unlicensed or licensed motorized vehicle outside of areas specifically designated as parking areas or areas where the operation of such vehicles is specifically permitted or delegated via independent agreement. Motor vehicles are restricted to the roads and drives and parking areas. No motor vehicles of any nature may be used on the seeded areas except vehicles which have Town authorization for shows, rides or exhibits and then only for the purpose of loading and unloading.
- (10) **Snowmobiles.** *No person shall operate a snowmobile in a Town Park except when authorized by the Town Board.*
- (11) **Speed limit.** No person shall operate any vehicle in a Town Park in excess of ten miles per hour, unless otherwise posted.
- (12) **Glass beverage bottles in parks prohibited.** No person shall bring into, carry onto or possess while in any public park, glass bottles or glass containers, including those containing or normally used for containing soda, water, milk, fermented malt beverages or alcohol. No person at any time shall be allowed to drink from glass containers in any Town Park.
- (13) **Reckless driving in Parks prohibited.** *No person shall operate a motor vehicle in a reckless manner in any parks.*
- (14) **Parking in parks.** No person shall park any motor vehicle in any Park in the Town except in designated parking areas. Subject to certain exceptions as described in Section 19.06 and 19.07, vehicles may not park in any Town park between the hours of 11:00 p.m. and 7:00 a.m. [Ord. 16-01]
- (15) **Golfing and sporting activities.** No golfing or practicing golf shall be allowed in Town Parks or recreation areas. **Define via listing?**
- (16) **Fees and charges.** The Town Board shall have the authority to establish such fees as deemed necessary for use of any Park facility, structure or land area. It shall be unlawful to use such areas without payment of such fee or charge when required.
- (17) **Animals.**
 - A. No person shall bring animals onto Park property, with the exception of leashed dogs on roads, paved trails, and chipped or gravel paths. Dogs are

not allowed on playgrounds, athletic fields, picnic areas, lawns or in park structures or facilities. All parks consistently?

- B. All persons shall secure their dog on a leash eight feet or shorter in length and maintain their dog under control, meaning connected to a leash held by a person at all times.
 - C. Dogs are not to run at large. It shall be unlawful for any person, who is the owner of, or in possession of, or charged with the care of a dog, to permit same to run at large within any Town Park.
 - D. Dogs must display current rabies tag and current registration tags.
 - E. All dog excrement must be immediately picked up and disposed of in a designated waste container or removed from the park.
 - F. This subsection shall not apply to certified guide dogs that are under control by the use of a harness or other restraint and are accompanying blind, deaf or mobility impaired persons, as provided under Wis. Stats. § 174.056. Update with attorney's recommended language.
 - G. The Town Board may authorize animals onto park property for special events.
- (18) **Controlled substances.** Possessing, using or dispensing of a controlled substance in violation of the Uniform Controlled Substances Act is prohibited in all Town Parks.
- (19) **Alcoholic beverage use.** Alcoholic beverages may only be possessed, consumed, or dispensed in a Town Park pursuant to a permit and regulations as prescribed in the Code of Ordinances or delegated via independent agreement.
- (20) **Sale of goods.** The sale of any items from a Park shall be limited to non-profit organizations. A written statement of non-profit status must be filed with the Town Board prior to the sale of any goods. The Town Board shall determine the number of non-profit organizations to be vending at one time. The Town Board may grant permission for the sale of goods to any commercial organization if the sale would be in the best interest of those served.

19.04 OPERATION OF REMOTE OR RADIO-CONTROLLED TOYS OR DEVICES PROHIBITED

It shall be unlawful for any person to fly, operate or make use of any remote or radio controlled model airplane or helicopter, in, over or upon any street, Park road, Park, or public property except when approval by the Town Board is obtained first. **What about UAVs/drones?**

19.05 REGULATIONS REGARDING PROTECTION OF TURF ON PUBLIC PROPERTY

Except as authorized by the Town Board or delegated staff, no person shall dig into the turf of any park for any purpose whatsoever or remove any vegetation, including the use of metal detectors and digging for buried objects in parks.

19.06 PARK HOURS

- (a) **Park Hours.** Subject to certain exceptions listed below, all Town Parks shall be closed from 11:00 p.m. to 7:00 a.m. the following day.
- (b) **Park closing and opening dates.** The Town Administrator, delegated staff, or Town Board will have full authority to open and close any Park because of weather conditions, physical condition, construction, or when, in the interest of public safety, it is deemed necessary. This includes seasonal opening and closing dates dependent upon seasonal weather conditions.

19.07 RESERVATION OF PARK SPACE

- (a) **Policy on reservation.** The Parks are primarily for the nonexclusive use of the residents and visitors of the Town. However, under proper circumstances, exclusive use of the same or parts thereof may be permitted. This section is intended to regulate exclusive use of town-owned Parks, or parts thereof.
- (b) **Reservation of park space.** A person or group, firm, organization, partnership or corporation, residing in or having its registered office in the Town of Freedom, may reserve the use of a park facility or a park; shelter by written application filed with the Town Clerk for a permit for exclusive use of the same. The Town Clerk shall issue permits for, exclusive use of a portion of a park or park shelter, while the Town Board shall issue permits for the exclusive use of Town Parks. Park facilities are reserved on a first-requested, first-reserved basis. **Fee schedule? Preference given?**
- (c) **Application.** Applications shall be filed with the Town Clerk at least 14 days prior to the date on which the use of the entire park is requested, or at least three days prior to the date on which a park shelter or a portion of a park is to be used, and shall set forth the following information regarding the proposed exclusive use:
 - 1. The name, address and telephone number of the applicant.
 - 2. If the use is proposed for a group, firm, organization, partnership or corporation, the name, address and telephone number of the headquarters of the same and the responsible and authorized heads or partners of the same.
 - 3. The name, address and telephone number of the person who will be responsible for the use of the said park.
 - 4. The date when the exclusive use is requested and the hours of the proposed usage.
 - 5. The anticipated number of persons to use the said Park.
 - 6. Any additional information which the Town Board or Town Clerk finds reasonably necessary to a fair determination as to whether a permit should be issued.
- (d) **Rental fee.** All applicants for rental of Park space or facility for which a permit is required shall pay a rental fee. The daily fee will be set by the Town Board, and will be reviewed periodically. **Refer to ordinance?**

(e) **Action on application.** The Town Board shall act on all applications for permits for exclusive Park use (not shelter use) after consulting with the applicant, if necessary.

(f) **Reasons for denial.** Applicant may be denied for any of the following reasons:

1. If it is for a use which would involve a violation of federal or state law or any provisions of this Code.
2. If the granting of the permit conflicts with another permit already granted.
3. Past history of difficulties with applicant or group.

Town of Freedom Parks Ordinance

Chapter 19

19.01 Fees or Dedications

1. In order to ensure adequate land is dedicated, reserved, and preserved for public parks, recreation, and open space, the following provisions shall apply:
 - a. A park fee shall be paid for development of all open space as follows:
 - \$300.00 per single-family residence
 - \$600.00 per two-family residence
 - \$300.00 per unit for multi-family dwellings
 - b. The park fee is due at the time of application for a Building Permit.
 - c. These fees apply to all buildable residential lots created after the effective date of this ordinance, whether by Certified Survey Map, Subdivision Plat, or Warranty Deed.
 - d. In lieu of payment, a developer may provide and dedicate land suitable for parks and recreation, subject to Planning Committee review and unanimous Town Board approval.
-

19.02 Town Parks Committee

1. **Purpose:**

Establish a Town Parks Committee to advise the Town Board on the development and use of Town parks for the benefit of current and future residents.
2. **Authority:**

The Town Board hereby establishes a five-member Parks Committee pursuant to Chapter 60, Wisconsin Statutes, to serve in an advisory capacity.
3. **Membership:**
 - a. At least one Town Board member (may be Chairperson), who will serve as Committee Chairperson.
 - b. Four citizen members appointed by the Town Chairperson with Town Board approval.
 - c. Citizen members should possess recognized experience in park and recreation programs.
 - d. Appointments shall be made annually in April.
4. **Term of Office:**
 - a. Terms last three years, ending April 30 or until a successor is qualified.
 - b. Initial appointments are staggered: two members for 1 year, one for 2 years, and

one for 3 years.

c. Town Board members serve concurrent with their term on the Town Board.

5. **Vacancies:**

Appointed members fill unexpired terms.

6. **Compensation:**

The Town Board may set per diem allowances and reimburse expenses as authorized by law.

7. **Rules and Records:**

The Committee may adopt rules and shall keep public records of resolutions, transactions, and meetings.

8. **Powers:**

The Committee shall:

- a. Recommend acquisition and reservation of park lands.
- b. Recommend Park layout, improvement, and maintenance.
- c. Provide oversight for use of parks by non-profit or charitable entities.
- d. Recommend regulations governing public use of parks.
- e. Oversee Park maintenance activities.

19.03. Park Regulations

Purpose

In order to protect the parks, parkways, recreational, and conservancy areas within the Town of Freedom from injury, damage, or desecration, these regulations are enacted.

Definitions

“Park” means and includes all grounds, structures, and watercourses which are or may be located within any area dedicated to the public use as a park, parkway, recreational or conservancy area in the Town of Freedom.

1. Littering

- Littering is prohibited. No person shall litter, dump or deposit any rubbish, refuse, earth or other material in any park.

2. Animals

- Leashed and registered dogs are permitted at Lions Park. Owners must clean up after their pets.

3. Alcohol Consumption

- Alcohol possession or consumption in Town Parks requires a permit and must comply with applicable regulations.

4. Controlled Substances

- Possession, use, or distribution of controlled substances in Town Parks is prohibited.

5. Making of Fires

- Fires may only be started, tended, or maintained in personal grills or as authorized by the Town Board.
- Personal grills are limited to designated picnic areas and must not endanger lawns or vegetation.
- Disposal of unburned fuel and ashes must prevent fire hazards or damage to Park property.

6. Motorized Vehicles and Snowmobiles

- Except authorized maintenance vehicles, no person shall operate motorized vehicles outside designated roads, drives, or parking areas.
- Motor vehicles are prohibited on seeded areas unless Town-authorized for specific events, and only for loading/unloading.
- Snowmobiles may not be operated in Town Parks without Town Board authorization.
- Reckless driving in Parks is prohibited.
- Speed limit within Parks is 10 mph unless otherwise posted.

7. Parking in Parks

- No person shall park any motor vehicle in any Park in the Town except in designated parking areas, subject to certain exceptions,
- Parking is only allowed in designated areas; no parking between 11:00 PM and 5:00 AM unless otherwise exempted [Ord. 16-01].

8. Hunting, Trapping, and Weapons

- Hunting, trapping, and discharge of firearms or weapons of any kind, including bows and arrows, is prohibited in Town Parks.
- Cleaning fish in shelters, toilet facilities, or picnic areas is prohibited.

9. Fees and Charges

- The Town Board may establish fees for use of Park facilities, structures, or land areas. Using such areas without paying applicable fees is unlawful.

10. Sale of Goods

- Sale of goods from Parks is limited to non-commercial organizations.
- A written statement of non-commercial status must be filed with the Town Board prior to sales.

- The Town Board shall determine the allowable number of vendors at one time.
- Commercial sales require prior Town Board permission, granted only if it is in the public interest.

11. Removal of Equipment is Prohibited

- No person shall remove benches, seats, tables, or other park equipment from any park.

11. Sporting Activities

- Golfing and sporting activities. No golfing or practicing golf shall be allowed in Town Parks or recreation areas.
-

19.04. Operation of Remote or Radio-Controlled Devices

Operating remote or radio-controlled model airplanes, helicopters, or similar devices is prohibited in Parks, on Park roads, or public property without prior Town Board approval.

19.05. Protection of Park Property

- No person shall kill, injure, disturb, or attempt to harm wildlife in any park except as permitted by law.
 - No climbing, cutting, picking, damaging, or removal of any trees, shrubs, flowers, turf, soil, park equipment, or structures is allowed.
 - Removal of benches, seats, tables, or any park equipment is prohibited.
 - Removal of tree or shrub protectors is prohibited.
 - Digging into turf or using metal detectors for buried objects is prohibited without Town Board authorization.
-

19.06 Park Hours

- Parks shall be open from 7:00 AM to 11:00 PM daily.
 - Parks shall be closed from 11:00 PM to 7:00 AM; no public access is permitted during these hours.
 - The Chief of Police or Town Board may open or close any Park due to weather, physical condition, construction, or public safety concerns.
-

19.07. Reservation of Park Space

Policy: Parks are primarily for nonexclusive public use; exclusive use permits may be issued under proper circumstances. This section is intended to regulate exclusive use of municipally owned Parks, or parts thereof.

Reservation: Residents or organizations may reserve park space or shelters by written application to the Town Clerk. The Town Clerk issues permits for shelters or partial park areas; the Town Board issues permits for entire parks.

Application: Applications must be submitted at least 14 days before exclusive use of entire parks or 3 days before shelter/partial use. Applications must include:

- Applicant's name, address, phone number
- Group or organization information if applicable
- Responsible party contact
- Date and hours of requested use
- Estimated attendance
- Other relevant information as requested

Rental Fee: Rental fees are set by the Town Board and apply to all permits requiring a fee.

Approval: The Town Board reviews applications for exclusive use of entire parks.

Denial: Permits may be denied due to a violation of federal or state or law or any provisions of this code or conflicts with existing permits that have already been granted.

15. Effective Date

This ordinance shall take effect upon passage and publication as provided by law.



Jay Midbon

M&E Construction Sewer Lateral Donation

The VFW Park located in the Town of Freedom, Wisconsin has two-bathroom facilities. One facility is located on diamond 4 and the other facility is located on diamond 2. Years ago, the sewer lateral on diamond 4 failed causing sewer-related back-ups. At that time Jay Midbon the owner of M&E construction made a donation to the Town of Freedom and installed a new sewer lateral. This lateral was an old cast iron and clay tile pipe that was no longer functioning and a new PVC style of pipe that should last lifetime was installed. Fast forwarding to this year, now the sewer lateral on diamond 2 was starting to fail. The lateral on diamond 2 was constructed of cast iron pipe for the first 50' then the remaining portion of the pipe was constructed of clay tile. This year the sewer lateral experienced 2 back-ups. The first back-up was caused by the construction activities on diamond 1 and the second was caused by the lateral pipe failing. The lateral line was jetted and televised by Speedy Clean Drain and Sewer, from this televising work it was determined that the line was relatively flat (did not have the required pitch required to drain the line via gravity) and in addition to that the line settled and had a dip in it that was holding and restricting flow. After this line failed for the second time it was decided to look into replacement options especially with the diamond 1 construction project underway. The Town received a quote from Peter's concrete to install a new PVC lateral, the quote for installation was 20,000 dollars and did not include restoration. The restoration in this instance was a parking lot area located east of the pavilion. The depth of the main sewer line was 11' deep, at that depth an open trench would require a 6-8' shoe and would have removed the majority of the parking lot. Knowing the restoration cost would have been significant The Town reached out to M&E construction to obtain a quote for direction boring. Jay came out the park and took some shots with his transit and found out that even with the 11' depth on the sewer main there was only 0.42" of fall from the bathroom to the main line (a 200' run). After looking into this further it was decided that the line could be picked up at the bathroom building to gain the fall that was necessary for this distance. Knowing these details, it ruled out a conventional open trench install and directional boring was the only option. Jay Midbon and M&E construction mentioned that they would be donating this work for the Town. M&E construction was onsite for 2 long days with a variety of heavy equipment to include (excavator, hydro-vac truck, directional boring drill and many other pieces of equipment) for the installation of this line. Over a 2 day time frame M&E logged over 20 hours with 4-5 member crews each day. A new 4" schedule 40 line was installed for the 200' run from the bathroom to the main line. As mentioned before, this line was picked up at the bathroom to gain the necessary fall to achieve gravity flow. In addition to the installation of the new line, the old line was bulk headed at the bathroom and Speedy Clean came in and made a termination at the main line. The owner and crew at M&E construction worked tirelessly until this job was completed. Although M&E never gave the Town a formal quote their work is valued at 30,000 dollars. This type of work would have taken months to schedule and complete and M&E Construction fit it into their schedule after working their full week. The Town is extremely grateful for everything that Jay Midbon and his crew did for the Town. The Town has provided Jay with a donation form that hopefully Jay can utilize to offset some of his expenses on this project. The Town also is looking into purchasing a sign to recognize M&E Construction and other donors to the Town and parks system.



★★★★★ 4.9

10 Reviews

Wheelchair Accessible - 1
Chair Hex Table

As low as **\$1,189.00**



☆☆☆☆☆

0 Reviews

Sienna Recycled Plastic
Wheelchair Accessible
Square Picnic Table

As low as **\$1,345.00**



☆☆☆☆☆

0 Reviews

Octagon Wheelchair
Accessible Tables

As low as **\$1,849.00**

[VIEW PRODUCT](#)



★★★★☆ 4.7

3 Reviews

Goliath Commercial
Wheelchair Accessible Picnic
Table

As low as **\$1,519.00**



★★★★★ 5

2 Reviews

Westin Wheelchair
Accessible Recycled Plastic
Table

As low as **\$1,519.00**



☆☆☆☆☆

0 Reviews

Octagon Wheelchair
Accessible Tables - Wood
Grain Naturals

As low as **\$1,939.00**



★★★★★ 5

1 Review
Concord Wheelchair
Accessible Picnic Table

As low as **\$1,379.00**



☆☆☆☆☆

0 Reviews
Concord Walk-Thru
Wheelchair Accessible Table

As low as **\$1,449.00**

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[Home](#) > [Wheelchair Accessible - 1 Chair Hex Table](#)

50 Years Guaranteed Against Breakage



Accessible



Eco Friendly

Optional Accessories

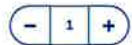
Surface Mount Kit for Benches

KBC9400



\$49.00

Qty



ADD TO CART

Concrete Filled Resin Umbrella Base

UM-F09



As low as \$105.00


Qty



ADD TO CART

Gina Vinyl Coated Umbrella

UM-08



As low as \$245.00

Qty

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1

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ADD TO CART

Maverick Umbrellas

UM-03



As low as \$449.00

Qty

-

1

+

ADD TO CART

Description Specifications Documents and Instructions Reviews /Q&A

Description

Large, inclusive table accommodates 1 wheelchair

- Perfect for picnic areas, parks, schools, patios, rec centers & pools
- Tabletop, seats and frame constructed of top-quality recycled plastic
- Hexagon shape allows guests to have their own seat while facing one another
- Popular table enhances great conversation and connection
- Maintenance-free, will never need paint or stain
- UV and moisture resistant
- 1-1/2" dia. umbrella hole
- Includes stainless steel hardware
- Guaranteed against breakage for 50 years!

Specifications

SKU	KTBI605
Model Name	Hex Table
Material	Recycled Plastic
Mount Type	Portable
Shape	Hexagon
Seat Dimensions	44.25"L x 11.25"W x 17"H
TableTop Dimensions	44.5"L x 39.75"W x 30"H
Length	70.48"
Overall Dimensions	70.5"L x 61"W x 30"H
Weight	197.0



[Home](#) > [Picnic Tables](#) > [Recycled Plastic Picnic Tables](#) > [Octagon Tables](#)



50 Years Guaranteed Against Breakage



Eco Friendly



NEW

Optional Accessories

Lucina Premium Wind-Resistant Umbrellas

UM-04



As low as \$539.00

Qty

- 1 +

ADD TO CART

Surface Mount Kit for Benches

KBC9400



\$49.00


Qty

- 1 +

ADD TO CART

Concrete Filled Resin Umbrella Base

UM-F09



As low as \$105.00

Qty

-


1

+

ADD TO CART

Pacifica Umbrellas

UM-12



As low as \$199.00

Qty

-

1

+

ADD TO CART

- Description
- Specifications
- Documents and Instructions
- Reviews /Q&A

Description

Expansive tabletop with ample seating

- Perfect when large, high-traffic dining areas are needed
- Spacious octagon-shaped tabletop is 56" in diameter
- Tabletop is 60% larger than our popular Hex Table
- Highest quality 100% recycled plastic is UV and moisture resistant
- Black recycled plastic frame
- Maintenance-free and easy to clean; no painting, sealing, or staining required
- Accommodates 1.5" diameter umbrella poles and up to 11" high umbrella bases
- Stainless steel assembly hardware included; some assembly required
- Seats up to eight adults comfortably
- Octagon table footprint: 93.75" l x 93.75" w x 30" h
- 50-year guarantee against breakage
- Wheelchair accessible version available

Specifications

SKU	KTB1800
Model Name	Octagon Table
Material	Recycled Plastic
Seat Dimensions	26.25"L x 11.25"W x 17"H
TableTop Dimensions	55.75"L x 51.5"W x 30"H
Overall Dimensions	93.75"Dia. X 88.75"W x 30"H
Weight	275.0

so Viewed



[Home](#) > [Picnic Tables](#) > [Recycled Plastic Picnic Tables](#) > [Hex Table](#)



50 Years Guaranteed Against Breakage



Best Seller



Eco Friendly

Optional Accessories

Padden Octagon Umbrella

UM-F07



As low as \$505.00

Qty

- 1 +

ADD TO CART

Surface Mount Kit for Benches

KBC9400



\$49.00

Qty

- 1 +

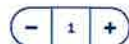
ADD TO CART

Padden Square Umbrella

UM-F05



As low as \$495.00

Qty

ADD TO CART

Concrete Filled Resin Umbrella Base

UM-F09



As low as \$105.00

Qty

ADD TO CART

Pacifica Umbrellas

UM-12



As low as \$199.00

Qty

ADD TO CART

Gina Umbrella Base

UM-14



As low as \$81.00

Qty

ADD TO CART

Description**Delivery Info****Specifications****Assembly****Documents and Instructions****Reviews /Q&A**

Description

Best selling table has spacious seating for six

- Perfect for picnic areas, parks, schools, patios, rec centers and pools
- Constructed from the highest quality recycled plastic lumber
- Hexagon shape allows guests to have their own seat while facing one another
- Popular table enhances great conversation and connection
- Accommodates 1.5" diameter umbrella poles and up to 11" high umbrella bases
- Maintenance-free, will never need paint or stain
- UV and moisture resistant
- Stainless steel assembly hardware included; assembly required
- Nine colors available; choose one seat/tabletop color and one frame color
- ADA version available
- 50 year guarantee against breakage

Delivery Info

- Ships freight only; no UPS shipments

Results 1-30 of 44 for plaque

[Filters](#)

Results per page

15

30

45

60

BEST MATCH

(55)

Cast Bronze Bench PlaquesAs low as **\$219.00**

(13)

Cast Bronze PlaquesAs low as **\$295.00****Cast Bronze Expanded Metal Bench Plaques**As low as **\$229.00**

DRAINAGE EASEMENT AGREEMENT

This Drainage Easement Agreement (“**Agreement**”) is made as of this ____ day of August, 2025, by and between the Town of Freedom (“**Grantor**”) and Chad and Mark Freedom Development, Inc., a Wisconsin corporation (“**Grantee**”).

WHEREAS, Grantor is the owner of certain property, Parcel Identification Number 090040702, located in the Town of Freedom, Outagamie County, State of Wisconsin, as legally described in **Exhibit A** attached hereto and as depicted on **Exhibit B** attached hereto (the "**Servient Parcel**");

WHEREAS, Grantee is the owner of certain property, Parcel Identification Number 090040701, located in the Town of Freedom, Outagamie County, State of Wisconsin, as legally described in **Exhibit A** attached hereto and as depicted on **Exhibit B** attached hereto (the "**Dominant Parcel**");

Name and Return Address Michael S. McGuire DeWitt LLP 2391 Holmgren Way Green Bay, WI 54304
--

090040702 ; 090040701 (Parcel Identification Numbers)
--

WHEREAS, Grantor has agreed to grant to Grantee a drainage easement over the Servient Parcel as legally described in **Exhibit A** attached hereto and as depicted on **Exhibit B** attached hereto (the “**Drainage Easement Area**”) for benefit the Dominant Parcel as required by the Town of Freedom.

NOW, THEREFORE, Grantor and Grantee hereby agree:

1. RECITALS. The above recitals are true and correct and are incorporated herein by reference.
2. ESTABLISHMENT DRAINAGE EASEMENT. Grantor hereby establishes, on behalf of itself and its successors and assigns as owners of the Servient Parcel, a non-exclusive, perpetual easement, and right-of-way for the natural flow of overland storm water and surface water drainage and retention over, across, and through the Drainage Easement Area. The Easement granted hereunder is for the benefit of the Dominant Parcel and all current and future owners thereof.
3. NO CHANGES TO DOMINANT PARCEL. The Owner of the Dominant Parcel shall not change the grade nor increase the impervious surface of the Dominant Parcel in such a way that would materially increase the flow of storm water and surface water across the Servient Parcel without the express written consent of the Owner of the Servient Parcel, which may be withheld in the commercially reasonable discretion of the Owner of the Servient Parcel.
4. HAZARDOUS MATERIALS. The Owner of the Dominant Parcel shall not permit contaminants or other hazardous materials to flow onto, through, under, or across the Servient Parcel.
5. INDEMNIFICATION. The owner of the Dominant Parcel shall indemnify and defend the owner of the Servient Parcel and its officers, agents, and employees from all liability suits, actions, claims, costs, damages, and expenses of every kind and description, including court costs and reasonable attorneys’ fees, for claims of any character, including liability and expenses in connection with the loss of life, personal injury, or damage to property, brought

because of any injuries or damages received or sustained by any person, persons, or property on account of or arising out of the use of the Drainage Easement Area or Servient Parcel by the Owner of the Dominant Parcel or its agents, contractors, subcontractors, invitees, or employees or due to contaminants or other hazardous materials flowing onto, through, under, or across the Drainage Easement Area or Servient Parcel due to the actions of the Owner of the Dominant Parcel or its agents, contractors, subcontractors, invitees, or employees.

6. CONSISTENT USES ALLOWED. The Servient Parcel shall retain the right to use the Drainage Easement Area for purposes that will not interfere with Dominant Parcel's full enjoyment of the rights granted in this Agreement. The owner of the Servient Parcel shall not modify the topography in the Drainage Easement Area nor construct or install any structure, or any other improvements, temporary or permanent, over, under, and through the Drainage Easement Area that would interfere with the Dominant Parcel's ability to maintain the drainageway.
7. COVENANTS RUN WITH THE LAND. All of the terms and conditions in this Agreement including the benefits and burdens shall run with the land and shall be binding upon, inure to the benefit of, and be enforceable by the then current owners of the Dominant Parcel and Servient Parcel and their respective successors and assigns.
8. NOTICES. Notices or other communication hereunder shall be in writing and shall be sent certified mail, return receipt requested, or by other national overnight courier company, or personal delivery, to the other party at its registered address if an entity and the most recent known address if an individual. Notice shall be deemed given upon receipt or refusal to accept delivery. Each party may change from time to time their respective address for notice hereunder by like notice to the other party.
9. EXHIBITS. All exhibits referred to herein and attached hereto shall be deemed part of the Agreement.
10. RECORDING. The Agreement shall be recorded in the records of Outagamie County, Wisconsin.
11. ENFORCEMENT. Enforcement of this Agreement may be by proceedings at law or in equity against any person or persons violating or attempting or threatening to violate any term or condition in this Agreement, either to restrain or prevent the violation or to obtain any other relief. If a suit is brought to enforce this Agreement, the prevailing party shall be entitled to recover its costs, including reasonable attorney fees, from the non-prevailing party.
12. GOVERNING LAWS. The laws of the state of Wisconsin shall apply to the Agreement.
13. SEVERABILITY. If any part, term, or provision of this Agreement is held by a court to be illegal or otherwise unenforceable, such illegality or unenforceability shall not affect the validity of any other part, term, or provision; and the right of the parties will be construed as if the part, term or provision was never part of the Agreement.

14. NO PUBLIC DEDICATION. Nothing in this Agreement shall be deemed a gift or dedication of any portion of the easements granted hereunder to the general public or for any public purpose whatsoever.
15. NON-USE. Non-use or limited use of the easement rights granted hereunder shall not prevent the benefitting party from later use of the easement rights to the fullest extent authorized in this Agreement.

[signature pages follow]

IN WITNESS WHEREOF, the parties have executed this Agreement as of the day and year first written above.

GRANTOR:

Town of Freedom

By: _____
Name: _____
Title: _____

STATE OF WISCONSIN)
) ss.
COUNTY OF OUTAGAMIE)

This instrument was acknowledged before me this ____day of August, 2025, by _____, to me known to be the person who executed the foregoing instrument by virtue of the authority vested in them and acknowledged that they executed the same as the voluntary act.

Name: _____
Notary Public, State of Wisconsin
My Commission Expires:_____

GRANTEE:

Chad & Mark Properties, LLC

By: _____

Name: _____

Title: _____

STATE OF WISCONSIN)

) ss.

COUNTY OF OUTAGAMIE)

This instrument was acknowledged before me this ____ day of August, 2025, by _____, to me known to be the person who executed the foregoing instrument by virtue of the authority vested in them and acknowledged that they executed the same as the voluntary act.

Name: _____

Notary Public, State of Wisconsin

My Commission Expires:_____

This Document Drafted By:

Attorney Michael S. McGuire

DeWitt LLP

2391 Holmgren Way

Green Bay, WI 54304

EXHIBIT A
Legal Descriptions

Servient Parcel:

Lot 1, Certified Survey Map Number 8756, Document Number 2322387, being part of the Southeast 1/4 of the Southwest 1/4 of Section 15, Township 22 North, Range 18 East, Town of Freedom, Outagamie County, Wisconsin.

Dominant Parcel:

Lot 2, Volume 45, Certified Survey Maps, Page 7454, Map Number 7454, Document Number 2118741, being part of the Southeast 1/4 of the Southwest 1/4 of Section 15, Township 22 North, Range 18 East, Town of Freedom, Outagamie County, Wisconsin.

Drainage Easement Area:

Capitalize S

Part of Lot 1, Certified Survey Map Number 8756, Document Number 2322387, being part of the Southeast 1/4 of the southwest 1/4 of Section 15, Township 22 North, Range 18 East, Town of Freedom, Outagamie County, Wisconsin lying 7.50 feet on each side (15.00 feet total width) of the Easement reference line described below.

297.36

Commencing at the South 1/4 corner of said Section 15; thence N00°03'03"E, 297 feet on the east line of said Southwest 1/4 to the southern-most corner of Lot 3, Volume 45 Certified Survey Maps, Page 7454, Map Number 7454, Document Number 2118741; thence N46°33'17"W, 482.95 feet on the southwest line of said Lot 3 to said easement reference line, the **POINT OF BEGINNING**; Thence S01°17'09"W, 232.22 feet; thence S60°35'41"W, 40.50 feet to the Point of Termination.

The sidelines of said 15.00 foot wide easement extend and shorten to intersect with the southwest line of said Lot 3 and all points of intersection.

40.05 not 40.50

As shown and dimensioned on the attached Exhibit B.

Said described land (storm sewer easement) contains 4,084 sq. ft. or 0.094 acres more or less.

EXHIBIT B
Survey

EXHIBIT 'B'

